

Midpeninsula Regional Open Space District

R-18-16 Meeting 18-07 February 14, 2018

AGENDA ITEM

AGENDA ITEM 4

leit

Resolution in Support of Proposition 68, the California Drought, Water, Parks, Climate, Coastal Protection, and Outdoor Access for All Act of 2018

ACTING GENERAL MANAGER'S RECOMMENDATION

Consider adoption of a resolution in support of Proposition 68, the California Drought, Water, Parks, Climate, Coastal Protection, and Outdoor Access for All Act of 2018 put forth by the California State Legislature on the ballot for the June 5, 2018 statewide primary election.

SUMMARY

On October 15, 2017, Governor Jerry Brown signed into law SB 5 (DeLeón), the California Drought, Water, Parks, Climate, Coastal Protection, and Outdoor Access For All Act of 2018 (Parks Bond). The measure is a \$4 billion bond designed to fund a host of water, parks, and climate change-related projects. On January 26, 2018, Secretary of State Alex Padilla assigned proposition number 68 to the legislative measure, which is set to appear on the June 5, 2018 Statewide Direct Primary Election.

Throughout the 2017 state legislative session, District staff kept the Board of Directors apprised of SB 5, its companion bill AB 18 (E. Garcia), and the potential for either measure to support the District's mission through new sources of funding for the creation of wildlife corridors, key land acquisition projects, and new public access improvements. In September 2017, the two bills were reconciled into a single piece of legislation under SB 5. Details of the Parks Bond funding allocations are contained in Attachment 1, with greater specificity for Bay Area funding included in Attachment 2. The District voiced its support for both bills during the 2017 session and the beneficial impacts for local and regional open space and outdoor recreation.

DISCUSSION

SB 5 (DeLeón), the California Drought, Water, Parks, Climate, Coastal Protection, and Outdoor Access for All Act of 2018, now known as Proposition 68, is the result of several years of effort on behalf of the parks, open space, and conservation community. The bill seeks to meet long-standing parks infrastructure funding gaps. A recent California Park & Recreation Society (CPRS) survey estimates the unfunded need for local and regional parks at more than \$25 billion over the next several years (Los Angeles County needs assessment identified \$21 billion alone). The last state sponsored ballot measure that sought to address this was Proposition 84, a \$5.4 billion dollar bond, which was approved by voters in November 2006.

Proposition 68, which some call the "Park-Water-Flood Protection Bond" or "Park Bond," is broken up into several components and includes:

- \$2.83 billion for parks and natural resources
- \$720 million for water resources
- \$550 million for flood protection

A detailed list of funding allocations is contained within Attachment 1, which provides a statewide view of the bond, and Attachment 2, which details Bay Area specific opportunities available to the District.

Per Board Policy 1.11, "*Positions on Ballot Measures and Legislative Advocacy*", the Board may consider taking a position on the measure if the measure meets the following criteria:

- i. Would directly impact the District's finances, responsibilities, legal authority, or operations; AND
- ii. Is in line with or inconsistent with the District's mission and/or commitment to preserve open space within its boundaries and sphere of influence.

Examination of the Parks Bond Measure shows consistency with this policy in several ways. The most direct benefit to the District is specified in Chapter 7, Article 80100(a)(4), which states:

(4) Of the amount made available pursuant to this subdivision, three million dollars (\$3,000,000) shall be available to the Natural Resources Agency for projects supporting the preservation of the Los Gatos Creek and Upper Guadalupe River Watersheds and the protection of associated redwoods.

These funds, included at the request of State Senator Jim Beall, would be available to the District for the purchase of San Jose Water Company lands in the identified watersheds. Other District projects may be eligible for other funding sources based on the allocation guidelines that will be specified at a later date should the measure pass.

With support for the passage of the Parks Bond is just beginning to mobilize at this relatively early date, few individuals and organizations have endorsed the measure. We expect this to change. The list of endorsements received as of February 6, 2018 are included in Attachment 3.

Each County Registrar of Voters is expected to release a list of arguments in support and in opposition to the measure in late February 2018. This information will appear on the following local websites:

Santa Clara County: <u>https://eservices.sccgov.org/rov?tab=vg</u> San Mateo County: <u>https://www.shapethefuture.org/MyElectionMaterials/</u>

FISCAL IMPACT

There is no fiscal impact associated with adoption of a resolution in support of the California Drought, Water, Parks, Climate, Coastal Protection, and Outdoor Access for All Act of 2018.

The ballot initiative includes funding that may facilitate the completion of, or complement, numerous District Measure AA projects. These include Measure AA Portfolio #12, Peninsula and South Bay Cities: Partner to Complete Middle Stevens Creek Trail; Portfolio #20, South Bay Foothills: Wildlife Passage and Bay Area Ridge Trail Improvements; and Portfolio #25, Sierra Azul: Loma Prieta Area Public Access, Regional Trails, and Habitat Projects. District staff will better understand the funding eligibility of District projects once grant guidelines for the different sections of the bond are developed.

BOARD COMMITTEE REVIEW

A Board Committee did not previously review this item as presented. Staff have kept the Legislative, Funding, and Public Affairs Committee and full Board apprised of ongoing progress on SB 5.

PUBLIC NOTICE

Public notice was provided as required by the Brown Act. No additional notice is required.

CEQA COMPLIANCE

This item is not a project subject to the California Environmental Quality Act.

NEXT STEPS

If approved by the Board of Directors, a copy of the resolution in support of Proposition 68, the California Drought, Water, Parks, Climate, Coastal Protection, and Outdoor Access for All Act of 2018, will be forwarded to key partners.

ATTACHMENTS

- 1. Funding Summary for Proposition 68
- 2. San Francisco Bay Area Funding Summary for Proposition 68
- 3. List of Proposition 68 Endorsements as of February 6, 2018
- 4. Resolution of the Board of Directors of the Midpeninsula Regional Open Space District Supporting Proposition 68.

Responsible Department Head: Christine Butterfield, Acting Assistant General Manager

Prepared by: Joshua Hugg, Governmental Affairs Specialist

Funding Summary for Proposition 68

California Drought, Water, Parks, Climate, Coastal Protection, and Outdoor Access For All Act of 2018

Environmental & Social Equity Investments

- \$725 million for parks in park-poor neighborhoods California's Outdoor Spaces
- \$200 million for local park grants (grants based on population)
- \$15 million for park and recreation grants for jurisdictions with a population of 200,000 or less
- \$30 million for competitive grants to local park districts, open space districts, and open space authorities to create, expand, or restore parks (\$5 million for projects in units of the state park system managed by non-profit organizations)
- \$40 million for grants to local agencies that have approved local park revenue measures

State Parks, Natural & Cultural Legacy

- \$218 million for existing state parks and improving public access to parks
 - \$10 million for state parks enterprise projects
 - \$5 million for local agencies that operate a unit of the state park system
 - o \$18 million for fairground facility improvements
 - $\circ~$ \$30 million for low cost coastal accommodations
 - $\circ~$ \$25 million for state parks natural resource projects

Trails & Greenway

 \$30 million for non-motorized infrastructure development and access improvements competitive grants (up to 25% for innovation transportation programs that expand outdoor experiences to disadvantaged youth)

Rural Recreation, Tourism, & Economic Enrichment

• \$25 million for competitive grants to non-urbanized areas

Rivers, Creeks, & Waterways

- \$162 million for river parkways and urban streams restoration
 - \$37.5 million to Santa Monica Mountains Conservancy
 - \$37.5 million for San Gabriel and Lower Los Angeles Rivers and Mountains Conservancy
 - o \$16 million for the Santa Ana Conservancy Program
 - $\circ~$ \$10 million to the Lower American River Conservancy Program
 - $\circ~$ \$3 million for the Los Gatos Creek and Guadalupe River
 - $\circ~$ \$3 million for the Russian River
 - $\circ~$ \$10 million for parkway along the Santa Margarita River
 - $\circ~$ \$5 million for Clear Lake
 - \$10 million for the River Parkways Act of 2004
 - \$10 million for Urban Streams Restoration Program to the Department of Water Resources
 - o \$20 million for parkway along the Los Angeles River

Ocean & Coastal Protection

- \$175 million for coastal and ocean resource protection
 - o \$35 million for grants to protect ocean and coastal ecosystems
 - o \$30 million for low cost coastal accommodations
 - \$85 million for protection of beaches, bays, wetlands, & coastal watersheds
 - o \$20 million for coastal forest watershed health
 - $\circ~$ \$5 million for estuarine lagoons and coastal wildlife areas

Groundwater Sustainability

\$80 million for groundwater cleanup

Clean Drinking Water and Drought Preparedness

\$250 million for clean and safe drinking water

Conservancies & Wildlife

- \$30 million for projects that implement the Salton Sea Management Program
- \$180 million to state conservancies
 - \$6 million to Baldwin Hills Conservancy
 - \$27 million to California Tahoe Conservancy
 - \$7 million to Coachella Mountains Conservancy
 - o \$12 million for Sacramento-San Joaquin Delta Conservancy
 - \$12 million to San Diego River Conservancy
 - \$30 million to Lower Los Angeles River and Mountains Conservancy
 - o \$6 million to San Joaquin River Conservancy
 - $\circ~$ \$30 million to Santa Monica Mountains Conservancy
 - $\circ~$ \$30 million to Sierra Nevada Conservancy
 - \$20 million to State Coastal Conservancy
- \$137 million to the Wildlife Conservation Board, including \$5 million for regional conservation investment strategies, \$52 million for Natural Community Conservation Plan projects, and up to \$10 million to the UC Natural Reserve System
- \$200 million for voluntary settlement agreements
- \$50 million for Dept. of Fish & Wildlife deferred maintenance
- \$170 million to the California Natural Resources Agency for Salton Sea

Climate Preparedness & Habitat Resiliency

- \$18 million for wildlife & natural systems conservation direct expenditures and grants
- \$30 million to remove barriers to between habitat areas and increase connectivity, including \$10 million for the California Waterfowl Habitat Program
- \$25 million to restore rivers and streams in support of fisheries and wildlife, including \$5 million for salmon and steelhead projects in Klamath-Trinity watershed
- \$60 million to improve wildlife & fish passage, including \$30 million for Southern California Steelhead habitat
- \$60 million for upper watersheds protection in the Sierra Nevada and Cascades
- \$30 million to improve conditions for fish and wildlife in streams
- \$40 million for grants to assist coastal communities and fisheries with climate change adaptation, with 35% to the SF Bay Area Conservancy Program, and 12% to the West Coyote Hills Program
- \$30 million for innovative farm practices that improve climate resilience
- \$50 million for forest restoration & fire protection including hazardous fuel load reduction and management for wildfire and climate change, with at least 30% for urban forestry projects
- \$40 million to state and local conservation corps for restoration & protection projects and equipment
- \$60 million to restore natural, cultural, ethnic, and community resources, and convert fossil fuel plants to green space, with \$20 million of this amount for multi-benefit "green infrastructure" benefiting disadvantaged communities

Flood Protection and Repair

 \$550 million for flood protection and repair, including \$350 million for flood protection, \$100 million for stormwater, mudslide, and other flood-related protections, and \$100 million for urban multi-benefit flood projects

Regional Water Sustainability

- \$290 million for regional water sustainability, including \$50 million for groundwater sustainability planning
- \$100 million for water recycling, including \$20 million for agricultural operations to implement irrigation systems that save water

San Francisco Bay Area Funding Summary for Proposition 68

California Drought, Water, Parks, Climate, Coastal Protection, and Outdoor Access For All Act of 2018

Specific Funding Allocations for the Bay Area:

- \$21.25 million for San Francisco Bay Conservancy Program (Coastal Conservancy)
- \$20 million for restoration grants to match Measure AA (Coastal Conservancy)
- \$14 million for the Ocean Protection Trust Fund (Coastal Conservancy)
- County, city, and special district funding for local parks (per capita and other programs)
- \$3 million for Los Gatos Creek and Upper Guadalupe River (Natural Resources Agency)
- \$3 million for Russian River (Natural Resources Agency)

Summary of Funding Categories with Bay Area Eligibility*

State and Local Parks, Greenways, and River Parkways

- \$725 million for the creation and expansion of parks in "park-poor neighborhoods"
- \$290 million in funding for local parks (per capita and other programs)
- \$218 million in funding to "create, expand...and improve state parks and park facilities"
- \$30 million for trail and greenway investments (Natural Resources Agency)
- \$25 million for recreational programs and parks in rural communities (State Parks)

Ocean, Bay, and Coastal Protection

- \$20 million for coastal forests
- \$35 million for marine protected areas and sustainable fisheries
- \$5 million for coastal dune, wetlands, and estuary protection
- \$30 million for "lower cost coastal accommodation grants"
- \$75 million for California Ocean Protection Trust Fund

Climate Preparedness, Habitat Resiliency, Resource Enhancement, and Innovation

- \$443 million to various agencies including:
 - \$48 million for wildlife corridors & open space (Wildlife Conservation Board)
 - \$115 million for fishery and riparian restoration projects (Dept. of Fish and Wildlife)
 - \$60 million for agricultural land conservation and stewardship (Dept. of Conservation)
 - \$50 million for "for ecological restoration of forests" including urban forests (CalFire)

* This indicates that this is a statewide funding program for which the District would have to compete

Please note that this summary does not include an analysis of funding categories from Chapters 11-11.6, which contain over \$1.1 billion for safe drinking water, groundwater sustainability, flood protection, and other water-related programs.

Proposition 68 – Endorsement List February 6, 2018

Alma Family Services	California ReLeaf
Almanor Recreation & Park District	California State Parks Foundation
American Farmland Trust, California	California Walks
Anastasia Hobbet	California Waterfowl Association
Arroyo Seco Foundation	California Watershed Network
Arroyos & Foothills Conservancy	Californians Against Waste
Asian Pacific Islander Forward Movement	Californians for Pesticide Reform
Association of California Water Agencies, ACWA	Cayucos Land Conservancy
Audubon California	Cecily Harris
Audubon Center at Debs Park	Center for Climate Change & Health
Aztlan Athletics	Citizen Film Inc.
Barbara Brenner	City of Arvin
Bay Area Ridge Trail Council	City of Orland
Bear Yuba Land Trust	Conservation Corps North Bay
Bob Berman	Das Williams
Bolsa Chica Land Trust	David Smethurst
Bridgette Moore	Department of Recreation Administration, CSU Fresno
Bruce Saito	Dunsmuir Recreation & Parks District
Bruce T. Roundy	Endangered Habitats League
Building Owners and Managers Association of	Environment California
California	Environmental Defense Center
California Association of Local Conservation Corps California Association of Recreation & Park Districts	Environmental Defense Fund
(CARPD)	Environmental Working Group
California Bicycle Coalition	Fair Oaks Recreation and Park District
California Business Properties Association	Fresno EOC Local Conservation Corps
California Chamber of Commerce	Friends of Boeddeker Park
California Chapters of the National Association of the	Friends of Canyon Foundation
Industrial and Office Properties	Friends of Harbors, Beaches, and Parks
California Climate and Agriculture Network (CalCAN)	Friends of Jackson Park
California Coastkeeper Alliance	Friends of the Earth
California Council of Land Trusts	Friends of the LA River
California Invasive Plant Council (Cal-IPC)	Gavin Newsom
California League of Consevation Voters	Glen Dake
California Outdoor Recreation Partners	Greenbelt Alliance
California Park & Recreation Society	Groundwork Richmond

Heal the Bay Hills for Everyone Housing California Irais Lopez-Ortega James P. Higgins Jennifer Cavenaugh Jim Haagan-Smit Joan Hartmann Iohn Gioia Iose Luis Zavala Jurupa Community Services District Karen Keene Kerncrest Audubon Society Kim Kolpin L.A. Compost LA Conservation Corps Land Trust of Santa Cruz County Leadership for Urban Renewal Network League of Women Voters of California Linda Krupa Livermore Area Recreation and Park District Long Beach Conservation Corps Los Angeles Neighborhood Initiative Los Angeles Neighborhood Land Trust Los Angeles Parks Foundation Los Angeles Waterkeeper Marcos Trinidad McFarland Recreation & Park District Michael Kadish Mojave Desert Land Trust Monte Rio Recreation & Park District Mount Diablo Interpretive Association Move LA Mt. Shasta Recreation & Parks District Napa County Regional Park and Open Space District National Parks Conservation Association Natural Heritage Institute

Natural Resources Defense Council Naturalist For You Nature For All North County Recreation & Park District Pacific Forest Trust Palos Verdes Peninsula Land Conservancy Paul Korotz Peninsula Open Space Trust PGADesign (Landscape Architects) Placer Land Trust POGO Park Public Health Institute Rancho Simi Recreation and Park District Rio Linda Elveria Recreation & Parks District Sacramento Regional Conservation Corps Safe Routes to School National Partnership Samuel V. Lankford San Diego Natural History Museum San Francisco Conservation Corps San Gabriel Valley Conservation Corps San Jose Conservation Corps Santa Clara River Conservancy Save the Bay Sempervirens Fund Sequoia Riverlands Trust Shelly Masur Sierra Business Council Sierra Cascade Land Trust Council Sierra County Land Trust Sierra Foothill Conservancy Social Justice Committee, Lutheran Church of the Incas Nation Sonoma County Bicycle Coalition Southeast Asian Community Alliance Strategic Actions for a Just Economy (SAJE) Surfrider Foundation Susa Cooper Sustainable Siicon Valley

The Escondido Creek Conservancy The Greenlining Institute The Nature Conservancy The Sierra Fund The Watershed Project Tim Wendler Tom Butt Tony Madrigal Town of Mammoth Lakes Town of Yucca Valley TransForm Truckee Donner Land Trust Trust for Public Land Weed Recreation & Parks District Women's MTB Experience

RESOLUTION 18 -___

RESOLUTION OF THE BOARD OF DIRECTORS OF THE MIDPENINSULA REGIONAL OPEN SPACE DISTRICT SUPPORTING PROPOSITION 68, THE "CALIFORNIA DROUGHT, WATER, PARKS, CLIMATE, COASTAL PROTECTION, AND OUTDOOR PROTECTION FOR ALL ACT OF 2018," AS PUT BEFORE THE VOTERS BY THE STATE OF CALIFORNIA

WHEREAS, on October 15, 2017, the Governor of California signed into law SB 5 (DeLeón): California Drought, Water, Parks, Climate, Coastal Protection, and Outdoor Access For All Act of 2018, now designated as Proposition 68, placing a \$4.0 billion bond proposition on the June 5, 2018 ballot; and,

WHEREAS, parks infrastructure across California is sorely in need of funding and has not benefitted from a dedicated parks bond since 2006; and,

WHEREAS, Proposition 68 will fund important statewide parks, water, and climate protection priorities; and,

WHEREAS, Proposition 68 is consistent with the Midpeninsula Regional Open Space District mission of open space preservation, habitat restoration, and outdoor recreation and environmental education; and,

WHEREAS, Proposition 68 would provide a significant source of funding to support important open space, resource protection, and recreation projects across the state, including within the San Francisco Bay Area and the Midpeninsula Regional Open Space District jurisdiction; and,

NOW THEREFORE BE IT RESOLVED that the Board of Directors of the Midpeninsula Regional Open Space District hereby endorse the California Drought, Water, Parks, Climate, Coastal Protection, and Outdoor Access For All Act of 2018, as put to the voters by the State of California.

PASSED AND ADOPTED by the Board of Directors of the Midpeninsula Regional Open Space District on _____, 2018, at a regular meeting thereof, by the following vote:

* * * * * * * * * * * * * * * * * * *

AYES: NOES: ABSTAIN: ABSENT:

ATTEST:

APPROVED:

Secretary Board of Directors President Board of Directors

APPROVED AS TO FORM:

General Counsel

I, the District Clerk of the Midpeninsula Regional Open Space District, hereby certify that the above is a true and correct copy of a resolution duly adopted by the Board of Directors of the Midpeninsula Regional Open Space District by the above vote at a meeting thereof duly held and called on the above day.

District Clerk